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**LOCAL GOVERNMENT
ESTABLISHMENT PACKAGE**

for

LITCHFIELD SHIRE COUNCIL



**LOCAL GOVERNMENT
ESTABLISHMENT PACKAGE**

Agreement between the

NORTHERN TERRITORY GOVERNMENT

and the

LITCHFIELD SHIRE COUNCIL

1988

Hon. Terry McCarthy MLA
Minister for Local Government

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MESSAGE FROM THE MINISTER

As Minister for Labour, Administrative Services and Local Government for the Northern Territory, I am pleased to present the Local Government Establishment Package for the Litchfield Shire Council.

This Package is the outcome of extensive negotiations between Northern Territory Departmental officers and Litchfield Council representatives, and I have great pleasure in making available this composite document outlining the Establishment Package.

The Package provides a sound base on which the Litchfield Shire can develop, and also demonstrates a successful co-operative achievement in inter-governmental relations which benefits the community as a whole.

The Northern Territory Government is committed to strong, independent Local Government. This policy is based on the premise that services should be devolved to the level at which they can most effectively and efficiently be managed, and that Local Government is the appropriate tier of administration for the delivery of municipal-type services.

I would like to congratulate the residents of the Litchfield Shire on their contribution to the effective introduction and innovative development of Local Government in their community. I take this opportunity to wish the Council every success in its future endeavours.

A handwritten signature in black ink, which appears to read 'Terry McCarthy'. The signature is fluid and cursive.

TERRY McCARTHY

March 1989

BACKGROUND

With the increasing number of people residing in the Darwin rural area, and in pursuit of its long standing policy to enable local people to determine their local affairs, the Northern Territory Government recognised a need to examine options for a form of Local Government to be established there.

As a result of this initiative, the Darwin Rural Advisory Council was formed by the then Minister for Community Development, the Hon Ian Tuxworth MLA, in March 1983 to consider various options. This Council consisted of the following members:

Mr John Maley (Chairman)	Mrs Denise David
Mrs Georgina Edwards (Deputy Chairman)	Mr Harry Maschke
Mr Bob Cavanagh	Mr David Shoobridge
Mr Barry Coulter	Mr Neville Walker

The inaugural meeting was held on 17 March 1983 at the Freds Pass Community Hall. Following many meetings and widespread consultations, the final report was presented to the Hon Daryl Manzie MLA, Minister for Community Development, on 22 June 1984.

The report was subsequently circulated for public comment, with 33 public responses being received, resulting in considerable public debate. The report's findings were not unanimously accepted; however, some general principles did receive widespread community support. These principles were:

- (1) neither the Darwin City Council, nor the Palmerston Town Council boundaries be extended over the rural area;
- (2) the level of municipal service provision be in accordance with the rural lifestyle needs;
- (3) the imposition of rates in the immediate future was inevitable; and
- (4) the rating system must be equitable.

Following widespread consultations with community groups and residents, Cabinet approved in principle on 24 May 1985, the establishment of Local Government in the outer Darwin rural area. A further Cabinet decision on 3 September 1985 approved the constitution of a new municipality to consist of four wards, with elections for one alderman from each ward, and a mayor from the whole of the Shire, to be held on 7 December 1985. (The Local Government Act was subsequently amended to permit the Council to alter the members' titles to president and councillors, with effect from 1 July 1986).

The inaugural Council members elected were:

Mr John Maley	President
Clr Danny Skewes	Noonamah/Acacia Hills Ward
Clr Liz Stephenson	Howard Springs/Knuckey Lagoons Ward
Clr Russell Anderson	Berry Springs/Darwin River Ward
Clr Mike Sanderson	Bees Creek/Humpty Doo Ward

The Council at a special general meeting on 1 October 1986 formulated the Litchfield Shire Local Government Establishment Package bid which was forwarded to the Department of Community Development on 10 October 1986. On 19 March 1987, the Department of Community Development was abolished, with responsibility for local government matters being transferred to the newly created Office of Local Government, within the portfolio of the Treasurer and Minister for Local Government, the Hon Barry Coulter MLA. On 27 November 1987, the Office of Local Government was transferred to the Department of Labour and Administrative Services within the portfolio of the Hon Terry McCarthy MLA.

Over the next 10 months, the Establishment Package was negotiated through a series of inter-governmental officer level working party meetings. This resulted in the Council's final submission being received by the Office of Local Government on 26 August 1987.

The Package was approved by the Northern Territory Government on 29 March 1988. The Minister, the Hon Terry McCarthy MLA, advised the Litchfield Shire Council President, Mr John Maley, of Cabinet's decision on 13 April 1988 and the Council accepted the package by its letter of 5 May 1988.

The implementation of this Establishment Package ensures that the Litchfield Shire Council has adequate resources to implement and maintain an equitable level of municipal services throughout the community. This, combined with the strong community spirit that is evident throughout the municipality, together with its motto "Community effort is essential", will ensure continued growth and prosperity.



COMMUNITY EFFORT
IS
ESSENTIAL

FIRST LOCAL GOVERNMENT

ESTABLISHMENT PACKAGE BID

FOR

LITCHFIELD SHIRE COUNCIL

OCTOBER 1986

MINUTES OF THE SPECIAL GENERAL MEETING OF THE LITCHFIELD SHIRE COUNCIL
HELD AT LITCHFIELD SHIRE COUNCIL OFFICE, FRED'S PASS RESERVE, ON
WEDNESDAY, 1ST OCTOBER, 1986, AT 8.08 P.M.

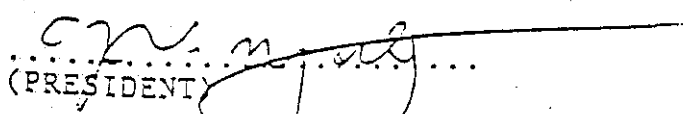
PRESENT: JOHN V. MALEY (PRESIDENT)
RUSSELL W. ANDERSON (DEPUTY PRESIDENT)
MICHAEL SANDERSON
DANIEL SKEWES
ELIZABETH H. STEPHENSON
PETER J. VISENTIN (SHIRE CO-ORDINATOR)

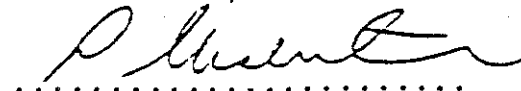
LOCAL GOVERNMENT ESTABLISHMENT PACKAGE:

Nothing in this package precludes the Council from making submissions to the Minister for special financial Grants on the basis of any special needs it perceives.

1. The Litchfield Shire Council to have full local government powers in accordance with section 84 of the Local Government Act.
2. The Northern Territory Government will adjust the current planning boundaries in such a manner as to have the Shire in its entirety placed in a singular planning area under the provisions of the Planning Act.
3. The Northern Territory Government shall fully consult the Shire Council before it provides facilities within the Shire which the Council may be required to maintain.
4. The Northern Territory Government accept the Shire Road Policy as adopted by Council. Further that all scheduled B roads (refer appendix 'A') be brought up to standard in 5 years with total funding for this project being provided for by the Northern Territory Government.
5. The Northern Territory Government institute suitable legislative action to ensure that development of subdivisions are only approved after taking into account the impact that subdivision will have on existing or future road networks and where it is deemed necessary by the Planning Authority ensure total funding to upgrade headworks external to the subdivision where necessary.
6. The Northern Territory Government recognises that any savings in costs in administering the Litchfield Shire Council caused by the size and efficiency of the Shire which will not reduce the level of Government Funding to area.

This is page ONE of the Minutes of the Special General Meeting of the Litchfield Shire Council, held on Wednesday, 1st October, 1986:


.....
(PRESIDENT)


.....
(SHIRE CLERK)

7. The Northern Territory Government will provide a full range of Government facilities and services in keeping with the growth rate of the Shire.
8. The Northern Territory Government to fully fund the building of municipal facilities throughout the Shire.
9. The Litchfield Shire Council in conjunction with the Northern Territory Government identify suitable land for the provisions of the above facilities and initiate the necessary action to ensure the identified land is vested in the Council by freehold title as soon as possible. (refer appendix 'B')
10. The Northern Territory Government will fund the cost of maintaining any specific facilities provided for before the establishment of the Shire which are in excess of those normally maintained by the other municipalities and the other communities throughout the Northern Territory. The comparison to be based upon a formula of equalisation of funding by the Northern Territory Government for similar facilities with an emphasis on regional requirements.
11. The Northern Territory Government provide land and funding for establishing Rubbish Dumps at Lambells Lagoon and Noonamah areas in the immediate future and as necessary on a staged basis in keeping with the development of the Shire.
12. The Northern Territory Government fund the balance of loan owing on Caretakers residence at Fred's Pass Reserve as at 1st January, 1986, if not funded by the N.T. Grants Committee.
13. The Northern Territory Government establish or provide funding for Temporary Demountable Accommodation at Fred's Pass Reserve pending the development of a permanent Shire Office if not funded by the N.T. Grants Committee.
14. The Northern Territory Government provide for Administration Equipment costs towards the establishment of the Shire. This funding not to be less than \$100,000.00. (refer appendix 'C')
15. The Northern Territory Government fund the legal expenses for transfer of title of Reserves and compilation of assets registers to operate the day to day management of Reserves when and if applicable.

This is page TWO of the Minutes of the Special General Meeting of the Litchfield Shire Council, held on Wednesday, 1st October, 1986.

.....
(PRESIDENT)

.....
(SHIRE CLERK)

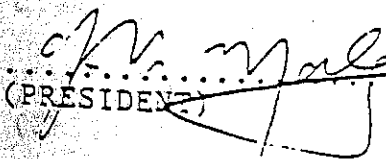
16. The Northern Territory Government give freehold title to the areas known as:

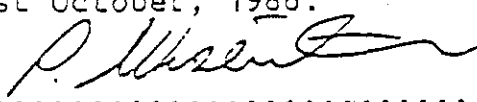
The Burnt Paddock - Knuckeys Lagoon
The Livingstone Reserve - 34 Mile
The McMinns Recreation Area - McMinns Lagoon
Fred's Pass Reserve - 30km Stuart Highway
Humpty Doo Village Green - Humpty Doo
Berry Springs Reserve - Berry Springs
(refer appendix 'D')

Other open areas are appropriate from time to time commensurate with the growth of the Shire and provide all necessary establishment costs.

17. That the Shire of Litchfield receive special additional funding to the full extent of its rate revenue in 86/87 to allow it to establish adequate funds for future operations, in a similar manner to that provided for Katherine and Tennant Creek.
18. The Northern Territory Government provide land and/or funding for the housing for Senior Council Staff to the same extent as will be provided to Palmerston Town Council.
19. The Northern Territory Government provide a compatible interface between the N.T. Government computer facility and the proposed Litchfield Shire Council computer system when appropriate.
20. Litchfield Shire Council is to be consent authority for roads and stormwater drainage works, is to be fully involved in all stages of the land development process, shall be consulted on all proposed land developments and shall be able to insist on minimum standards being applied in the Litchfield Shire.
21. Litchfield Shire Council to have the right to inspect roads and stormwater drainage works by both Developers and the Government during construction of these works.
22. Litchfield Shire Council to have the right to reject roads and stormwater drainage works that are not up to standard at the handover stage whether these works are constructed by the Developers or the Government.
23. Litchfield Shire Council to be the approving authority for all development applications under the provisions of the Planning Act in relation to roadworks and stormwater drainage.

This is page THREE of the Minutes of the Special General Meeting of the Litchfield Shire Council, held on Wednesday, 1st October, 1986.


.....
(PRESIDENT)


.....
(SHIRE CLERK)

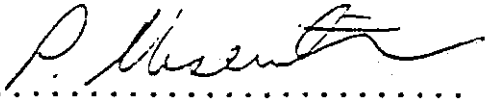
24. To transfer land free of cost to Council and to fund the construction of a permanent municipal office on a staged basis by 30 June 1996, to provide a reasonable standard of this facility for the Shire's population at that date. This to commence with the provision of stage 1, being permanent office accommodation within this financial year.
25. That the Northern Territory Government realise the future needs of the Litchfield Shire Council in relation to tourism and consequently transfer title, free of charge, to areas of land that can be identified as future tourism parks by the Litchfield Shire Council.
26. The Northern Territory Government shall change existing legislation to enable Litchfield Shire Council to apply a Flat Rate system.

RESOLVED that a Council Committee comprising President Maley and not less than two other Councillors be delegated to negotiate the Establishment Package with the Northern Territory Government.

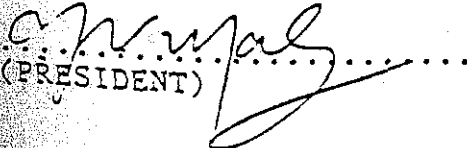
The Meeting terminated at 9.50 p.m.

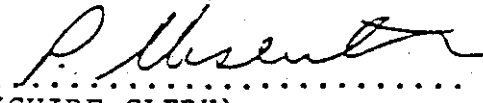
Minutes Confirmed
8th October, 1986.


.....
(PRESIDENT)


.....
(SHIRE CLERK)

This is page FOUR of the Minutes of the Special General Meeting of the Litchfield Shire Council, held on Wednesday, 1st October, 1986.


.....
(PRESIDENT)


.....
(SHIRE CLERK)

LITCHFIELD SHIRE COUNCIL

LOCAL GOVERNMENT ESTABLISHMENT PACKAGE

APPENDIX 'A' Schedule B Roads

<u>Road Name - (Sealed)</u>	<u>Length (kms)</u>
WALLABY HOLTZE	2.3
WALLABY HOLTZE	0.2
HORNE ROAD	0.1
DUNCAN ROAD	0.2
GUNN ROAD	0.2
LOVELOCK ROAD	1.8
MC AULAY ROAD	0.4
NOTTAGE ROAD	1.2
ELIZABETH VALLEY ROAD	0.4
HILLIER ROAD	1.2
FRANCESCA COURT	0.2
HORNSELL ROAD	0.1
FRED'S PASS ROAD	0.6
GIRRAWEE ROAD	1.3
VIRGINIA ROAD	2.2
WEAVER ROAD	0.1
LONDON ROAD	0.8
MC HENRY ROAD	0.6
VIRGINIA ROAD	0.2
EUGENE ROAD	0.7
LONDON ROAD	0.5
OSBECK ROAD	0.5
THORAK ROAD	1.2
CAMPBELL ROAD	3.2
MIDDLE POINT ROAD (Beyond Fogg Dam Road)	4.0
MIRA ROAD SOUTH	0.1
OLD BYNOE ROAD	0.3
PIONEER ROAD	0.9
REED BEDS ROAD	0.2
UNNAMED ROAD	0.5
SERVICE ROAD	0.2
SERVICE ROAD (Near)	0.5

LITCHFIELD SHIRE COUNCIL

LOCAL GOVERNMENT ESTABLISHMENT PACKAGE

APPENDIX 'A' Schedule B Roads cont.

<u>Road Name - (Gravelled)</u>	<u>Length (kms)</u>
OLD BYNOE ROAD	17.5
BRANDT ROAD	2.8
HINTON ROAD	0.6
IRWIN ROAD	0.6
RYAN ROAD	0.2
VIRGINIA ROAD	2.7
CALLISTEMON ROAD	1.6
DREAMTIME DRIVE	1.1
MELALEUCA ROAD	1.6
PAPERBARK WAY	0.5
PHEASANT DRIVE	1.6
PINE WAY	0.4
RADFORD ROAD	0.3
TI TREE ROAD	0.4
BATE PLACE	0.1
FELLOWS ROAD	0.2
SHORT STREET	0.3
SMYTH ROAD	1.4
TOWNEND ROAD	1.9
WELLS CREEK ROAD	1.9
BEEES CREEK ROAD	1.3
LIVINGSTONE ROAD	1.2
SECRETTE ROAD	0.4
STANLEY ROAD	1.5
TOBIN ROAD	1.3
WESTALL ROAD	1.5
BARROW ROAD	0.6
BEARD ROAD	2.0
CORNISH ROAD	0.6
DRAPER ROAD	0.5
INMAN ROAD	0.5
MIRA ROAD SOUTH	0.4
MOCATTO ROAD	7.4
PRODUCE ROAD	2.1
STRANGWAYS ROAD	1.4
AVERLY ROAD	1.5
HORSNELL ROAD	1.6
JERVOIS ROAD	0.7
LOWTHER ROAD	1.4
PIONEER DRIVE	7.3
WEAVER ROAD	3.2
BARKER ROAD	1.0
JARROLD PLACE	0.4
LACY ROAD	0.6
LANGTON ROAD	0.8

LITCHFIELD SHIRE COUNCIL

LOCAL GOVERNMENT ESTABLISHMENT PACKAGE

APPENDIX 'A' Schedule B Roads cont.

<u>Road Name -(Gravelled)</u>	<u>Length (kms)</u>
LOWTHER ROAD	0.3
WHITWOOD ROAD	0.8
FRED'S PASS ROAD	3.2
EDELSTON ROAD	1.2
GEPP ROAD	0.6
HORNE ROAD	1.6
KENNEDY ROAD	0.1
MAHEFFEY ROAD	1.4
MC INTYRE ROAD	1.5
OLD BYNOE ROAD	1.5
VIRGINIA ROAD	1.0
BARKER ROAD	0.7
DOKAS ROAD	1.1
PIONEER DRIVE	1.0
REDCLIFFE ROAD	6.7
STRANGWAYS ROAD	3.6
THORNGATE ROAD	3.5
TOWNEND ROAD	5.0
WESTALL ROAD	1.0
ACACIA ROAD	1.8
MACLEOD ROAD	1.0
MACLEOD ROAD	0.6
MCMINNS DRIVE	3.2
PEACOCK ROAD	1.4
POWER ROAD	3.2
REEDBEDS ROAD	4.4
SPENCER ROAD	5.2
SPITFIRE CRESENT	0.4
THORAK ROAD	0.1
FRANCESCA COURT	0.9
GOLDING ROAD	3.2
GUYS CREEK ROAD	0.8
JACOMBE PLACE	0.6
THOMSEN ROAD	2.0
 <u>Road Name - (Formed)</u>	
GULNARE ROAD	1.8
MIRA ROAD	3.0
POWER ROAD	1.6
REED BEDS ROAD	2.5

LITCHFIELD SHIRE COUNCIL

LOCAL GOVERNMENT ESTABLISHMENT PACKAGE

APPENDIX 'A' Schedule B Roads cont.

<u>Road Name - (Flat Bladed)</u>	<u>Length (Kms)</u>
BYERS ROAD	4.3
BEES CREEK ROAD	1.5
DUNCAN ROAD	2.6
GIRRAWEEEN ROAD	0.4
KINNERLY ROAD	0.5
LEONINO ROAD	8.3
MADSON ROAD	0.8
MEADE ROAD	2.9
MIDDLE ARM ROAD	14.0
MIRA ROAD SOUTH	1.9
PIONEER DRIVE	0.6
PRODUCE ROAD	0.2
REDCLIFFE ROAD	1.6
STRANGWAYS ROAD	2.3
TAYLOR ROAD	1.6

LITCHFIELD SHIRE COUNCIL

LOCAL GOVERNMENT ESTABLISHMENT PACKAGE

APPENDIX 'A' Schedule B Roads Cont.

ROAD LENGTHS NOT INCLUDED IN MAINTENANCE NETWORK.
INCLUDES ANY GAZETTED ROAD (not constructed) FRONTING
SUBDIVISION OF 20 ACRES OR LESS AND CONNECTING ROADS
WHERE APPLICABLE.

<u>Road Name</u>	<u>Length (kms)</u>
KENTISH ROAD	12.6
LIVINGSTONE ROAD	5.1
WHITESTONE ROAD (end of Mocatto)	1.5
PARKIN ROAD (off Leonino Road)	1.6
LEONINO ROAD (end and to Parkin)	1.6
LEONINO ROAD (Reedbeds Road to Darwin River dam road)	2.4
MEADE ROAD AND UNNAMED ROAD	1.8
PARKIN ROAD AND UNNAMED ROAD (off Old Old Bynoe)	3.0
DUDEL ROAD AND UNNAMED ROAD PARALLEL TO OLD BYNOE ROAD	2.1
PEACOCK ROAD AND UNNAMED ROAD AT TUMBLING WATERS CROSSING	1.8
SPENCER ROAD - WEST OF MIRA ROAD SOUTH - NEXT TO SECTION 771	0.9
PEACOCK ROAD - NEXT SECTION 803	0.9
HOPEWELL ROAD - SECTION 633 TO LIVINGSTONE	2.8
REEDBEDS ROAD -NORTH OF COX PENINSULA ROAD	0.9
MIRA ROAD - OLD BYNOE TO SOUTHPORT TOWNSHIP	4.8
BLYTH ROAD - LIVINGSTONE TO LOT 1 (North of Livingstone)	2.1
HOPEWELL ROAD - NORTH OF COX PENINSULA ROAD TO LOT 7	1.5
MARJERISON DRIVE - OFF STRANGWAYS ROAD	1.8
KINNERLEY ROAD - FROM LOT 7	0.4
TRIPPE ROAD - PIONEER DRIVE TO LOT 14	1.8
BRIDGEMARY CRESENT - LOT 59 to 65	1.7
LOWTHER ROAD - VIRGINIA ROAD TO SUBDIVISION OPP. SECTION 316	2.4
LOWTHER ROAD - STUART HIGHWAY TO END SECTION 321	3.0
UNNAMED ROAD OFF LOWTHER AND OPP. SECTION 321	1.5
GIRRAWEE ROAD - CENTRE OF SECTION 336 to LOT 83	1.9
POWER ROAD - GIRRAWEE ROAD TO WHITEWOOD ROAD	3.3
WHITEWOOD ROAD - SECTION 270 to POWER ROAD	1.9
BAIRD ROAD	1.2
MITCHELL CREEK ROAD	0.9
UNNAMED ROADS - SUBDIVISION OFF THORNGATE ROAD	6.6

LITCHFIELD SHIRE COUNCIL

LOCAL GOVERNMENT ESTABLISHMENT PACKAGE

APPENDIX 'A'

Schedule B Roads Cont.

<u>Road Name</u>	<u>Length (Kms)</u>
THORNGATE ROAD AND UNNAMED ROAD OFF THORNGATE NORTH OF CAMPBELL ROAD	2.7
GALBRAITH ROAD	1.8
BURDENS CREEK ROAD	1.2
FREDS PASS ROAD - SAYER ROAD TO LOT 14	0.3
VIRGINIA TOWNSHIP	10.5
SOUTHPORT TOWNSHIP	10.5

LITCHFIELD SHIRE COUNCIL

LOCAL GOVERNMENT ESTABLISHMENT PACKAGE

APPENDIX 'B'

Areas Where Suitable Land Should
be Identified for Municipal Facilities

1. BERRIMAH
2. HUMPTY DOO
3. BEES CREEK
4. GUNN POINT
5. LAMBELLS LAGOON / MIDDLE POINT
6. MANTON DAM / ACACIA HILLS
7. BERRY SPRINGS / DARWIN RIVER

LITCHFIELD SHIRE COUNCIL

LOCAL GOVERNMENT ESTABLISHMENT PACKAGE

APPENDIX 'C' Administration and Equipment Costs

<u>ITEM</u>	<u>COST (\$)</u>
(1) DEPOT SHED	20,000.00
(2) WORD PROCESSOR AND COMPUTER	20,000.00
(3) EQUIPMENT FURNITURE AND SAFE	15,000.00
(4) FAX/TELEX EQUIPMENT	10,000.00
(5) PAGING SYSTEM	1,200.00
(6) EQUIPMENT AND ROAD MARKERS	2,000.00
(7) VEHICLE - 1 x 4WD	20,000.00
(8) TOOLS ETC.	1,000.00
(9) SURVEY EQUIPMENT	2,000.00
(10) TWO WAY SYSTEM - BASE AND MOBILE UNITS	8,800.00
	<hr/>
	\$100,000.00
	<hr/>

LITCHFIELD SHIRE COUNCIL

LOCAL GOVERNMENT ESTABLISHMENT PACKAGE

APPENDIX 'D' Freehold Title to Reserve Areas

- (1) THE BURNT PADDOCK - Knuckeys Lagoon
Section 1191, (Secrett Road) Section 1192 (Farrar Road)
and part Section 109 Hundred of Bagot

- (2) THE LIVINGSTONE RESERVE - 34 Mile
Lot 2229 Livingstone Road Hundred of Cavenagh

- (3) THE McMINNS RECREATION AREA - McMinns Lagoon
Section 1708 Hundred of Strangways

- (4) FRED'S PASS RESERVE - 30km Stuart Highway
Section 1709 and Section 1724 Hundred of Strangways

- (5) HUMPTY DOO VILLAGE GREEN - Humpty Doo
Section 1799 Hundred of Strangways

- (6) BERRY SPRINGS RESERVE - Berry Springs
Section 1784 Hundred of Ayers
Section 1544 Hundred of Cavenagh



COMMUNITY EFFORT
IS
ESSENTIAL

FINAL LOCAL GOVERNMENT
ESTABLISHMENT PACKAGE BID
FOR
LITCHFIELD SHIRE COUNCIL

AUGUST 1987

(A)

FORMAT

Chairman
Members
Government
Territory
Council

(A) INTRODUCTION

(B) PART (1): Summary or Final Position of Council as a result of previous meetings which requires formal affirmation by the Northern Territory Government.

(C) PART (2): Historical Working Papers and notes in chronological order.

As a result of
office
involved
were
look
This is
final
Government

(A) INTRODUCTION

The Litchfield Shire was formally established on the 6th September, 1985 by a Government Gazettal notice with the Council being elected on the 7th December of the same year. With the Establishment of the Litchfield Shire Council negotiations between the newly formed Council and the Northern Territory Government were started. From these negotiations it was mutually agreed that, as was done with other newly established Local Government Bodies within the Northern Territory, the Litchfield Shire Council would submit to the Northern Territory Government an "Establishment Package" where this package was to assist the New Council in establishing its infra structure from which it would operate, provide for any necessary legislative changes, assist in meeting initial financial burdens and in funding inherited problems which were not remedied by the Northern Territory Government before the Establishment of the Council.

After a series of internal meetings, the Litchfield Shire Council on the 1st October 1986 held a Special Meeting at which its Local Government Establishment Package was formulated and which was subsequently submitted to the Northern Territory Government for consideration.

As a result of the first document presentation, a series of officer level working party meetings and planning meetings (involving the Department of Lands and Housing) have occurred where discussions and dissection of all items in the package took place.

This is now the culmination of all those discussions and the final submission of the Council to the Northern Territory Government.

(A) PART 1

The Litchfield Shire Council's Establishment Package final submission to the Northern Territory Government.

PREAMBLE

Nothing in this package precludes the Council from making submissions to the Minister, for special financial Grants on the basis of any special needs it perceives.

ITEM 1

The Litchfield Shire Council to have full Local Government powers in accordance with Section 84 of the Local Government Act with the proviso that Council and not the Northern Territory Government, will decide on the timing and level of service of each function it chooses to assume.

At this stage in time, the Litchfield Shire Council wants only those Local Government Powers, as set out below, in accordance with Section 84 of the Local Government Act. The Litchfield Shire Council will from time to time, as it sees fit, take on other Local Government Functions at its own discretion.

Council requires the following Local Government Functions;

- | | |
|----|--|
| 11 | Cemeteries |
| 12 | Council Houses |
| 14 | Stormwater Drainage |
| 16 | Land Development Schemes |
| 17 | Public Conveniences |
| 18 | Sanitation & Garbage |
| 19 | Street Cleaning |
| 20 | Town Planning |
| 21 | Halls and Public Buildings |
| 24 | Parks, Gardens, Reserves & Cycle Paths |
| 27 | Roads - Sealed (Construction) |
| 28 | Roads - Unsealed (Construction) |
| 29 | Bridges - (Construction) |
| 30 | Kerb & Water Table - (Construction) |
| 31 | Footways - (Construction) |
| 32 | Traffic Control - (Construction) |
| 33 | Roads - Sealed (Maintenance) |
| 34 | Roads - Unsealed (Maintenance) |
| 35 | Bridges - Maintenance) |
| 36 | Kerb & Water Table (Maintenance) |

37	Footways - (Maintenance).
38	Traffic Control - (Maintenance)
39	Street Lighting
43	Tourism
44	Caravan Parks
51	Municipal Administration

ITEM 2

The Northern Territory Government will adjust the current planning boundaries in such a manner as to have the Shire in its entirety placed in a singular planning area under the provisions of the current Planning Act and provision be made for Local Member component of the Planning Authority to be comprised of Council Members.

Council Accepts that this is in the hands of the Minister.

ITEM 3

The Northern Territory Government shall fully consult the Shire Council before it provides facilities within the Shire which the Council may be required to maintain.

ITEM 4

The Northern Territory Government accept the Shire Road Policy as adopted by Council. Further that all Schedule B Roads (refer appendix 'A') be brought up to standard in 5 years with total funding for this project being provided for by the Northern Territory Government.

Funding for Schedule B Roads over a 5 year period to be:

1987/88	\$1.4m + \$0.9m (current deficiencies identified by Transport and Works)
1988/89	\$1.3m) + outstanding deficit from previous year
1989/90	\$1.2m) with adjustments for C.P.I., rise and
1990/91	\$1.1m) fall and any other market forces which
1991/92	\$1.0m) may affect the dollar value.

With an additional contribution of \$10,000 per kilometre for 40.3 kilometres of roads which the Council has had to include into its road network

Should such funding (for whatever reason) not be available over the 5 year period then Council expects a similar amount (compensated for increases in the C.P.I., rise and fall and any other market forces which may affect the dollar value.) over a longer period.

A full joint review should be carried out after the 5 year funding period and any outstanding inherited problems shall still be the responsibility of the Northern Territory Government

ITEM 5

The Northern Territory Government institute suitable legislative action to ensure that development of subdivisions are only approved after taking into account the impact that subdivisions will have on existing future road networks and where it is deemed necessary by the Planning Authority ensure total funding to upgrade headworks external to the subdivision where necessary.

Council accepts that the Northern Territory Government (through the Department of Lands and Housing) has given an undertaking that this matter would be rectified.

ITEM 6

The Northern Territory Government recognises that any savings in costs in administering the Litchfield Shire Council caused by the size and efficiency of the Shire, relative to other Councils, will not reduce the level of funding to it.

ITEM 7

The Northern Territory Government will provide an appropriate range of Government facilities and services in keeping with the growth rate of the Shire.

ITEM 8

The Northern Territory Government to fully fund appropriate municipal facilities throughout the Shire.

ITEM 9

The Litchfield Shire Council in conjunction with the Northern Territory Government identify suitable land for the provisions of the above facilities and initiate the necessary action to ensure the identified land is vested in the Council by freehold title as soon as possible. (refer appendix 'B')

ITEM 10

The Northern Territory Government will fund the cost of maintaining any specific facilities provided for before the establishment of the Shire which are in excess of those normally maintained by the other municipalities where it is agreed that the services be continued.

ITEM 11

The Northern Territory Government provide land and funding for the establishment of Rubbish Dumps at Lambells Lagoon and Noonamah areas, and the relocation of the Howard Springs Dump, in the near future. The Government is also to continue funding the operation of the existing dumps at Humpty Doo and Berry Springs. Any future sites will be provided by the N.T. Government free of charge.

ITEM 12

The Northern Territory Government fund the balance of loan owing on Caretakers residence at Fred's Pass Reserve as at January 1986, if not funded by the Northern Territory Grants Commission.

As this matter was addressed by 86/87 Grants Commission it was deleted by consent.

ITEM 13

The Northern Territory Government establish or provide funding for Temporary Demountable Accommodation at Fred's Pass Reserve pending the development of a permanent Shire Office if not funded by the Northern Territory Grants Commission.

As this matter was addressed by 86/87 Grants Commission it was deleted by consent.

ITEM 14

The Northern Territory Government provide for Administration equipment for the Shire. This funding not to be less than \$100,000.00 (refer appendix 'C').

As this matter was addressed by the 86/87 Grants Commission it was deleted by consent.

ITEM 15

The Northern Territory Government fund the legal expenses for transfer of title of Reserves and compilation of assets registers to operate the day to day management of Reserves when and if applicable.

ITEM 16

The Northern Territory Government give freehold title to the areas know as:

- Knuckey Lagoons - Part Section 34 & Section 109
- Lambells Lagoon - Part of Northern Territory Portion 1625
(PL547 Koolpinyah)
- Livingston Reserve - 34 Mile - Lot 2229 Livingston Road
Hundred of Cavenagh
- McMinns Recreation Area - McMinns Lagoon - Section 1708
Hundred of Strangways
- Fred's Pass Reserve - 30km Stuart Highway - Section 1709
and 1724 Hundred of Strangways
- Humpty Doo Village Green - Humpty Doo - Section 1799
Hundred of Strangways
- Berry Springs Reserve - Berry Springs - Section 1784
Hundred of Ayres and Section 1544
Hundred of Cavenagh
- Howard Park - Portion 1916 Whitewood Road Hundred of Bagot
(refer appendix 'D')

Other open areas as appropriate from time to time commensurate with the growth of the Shire and provide all transfer costs.

Operational funding levels of reserves to be continued at the current rate with consideration being given to C.P.I., Employee Long Service Leave and Superannuation commitments and free of any other encumbrances at the time of transfer of title.

ITEM 17

That the Shire of Litchfield receive special additional funding to the full extent of its rate revenue in 1986/87 to allow it to establish adequate funds for future operations, in a similar manner to that provided for Katherine and Tennant Creek.

After consideration of the present economic climate this item has been deleted by consent

ITEM 18

The Northern Territory Government provide land and/or funding for the housing of senior Council Staff to the maximum amount of \$80,000

In lieu of this item Council is to accept a block of land with the U.C.V. of \$75,000 on the corner of Arnhem Highway and Fred's Pass Road Humpty Doo.

ITEM 19

The Northern Territory Government provide a compatible interface between the Northern Territory Government Computer facility and the proposed Litchfield Shire Council computer system when appropriate.

After considering this matter further it was agreed to delete this item by consent.

ITEM 20

The Litchfield Shire Council is to be the accepting authority for Roads, (with the exception of 91(1) roads), stormwater drainage and subdivisional developments and shall be involved and consulted in land development proposals within the Shire. The Litchfield Shire Council shall be able to set standards in accordance with established planning processes.

ITEM 21

Litchfield Shire Council to have the right to inspect roads and stormwater drainage works by both Developers and the Government during construction of these works.

With the exception of 91(1) roads.

ITEM 22

Litchfield Shire Council to have the right to reject roads and stormwater drainage works that are not up to standard at the handover stage whether these works are constructed by the Developers or the Government.

With the exception of 91(1) roads.

ITEM 23

Litchfield Shire Council to be the accepting authority for all development applications under the provisions of the Planning Act in relation to roadworks and stormwater drainage.

With the exception of 91(1) roads.

ITEM 24

To transfer land free of cost to Council and to fund the construction of a permanent Municipal Office on a staged basis by 30th June, 1996, to provide a reasonable standard agreeable to both Council and Northern Territory Government of this facility for the Shire's population at that date. This is to coincide with the provision of stage 1, being permanent office accommodation within two years.

Council and the Northern Territory Government have agreed that land at the corner of Stuart Highway and Bees Creek Road would be allocated for Councils proposed permanent Office.

ITEM 25

That the Northern Territory Government realise the future needs of the Litchfield Shire Council in relation to tourism and consequently transfer title, free of charge, to areas of land that can be identified as future tourism parks by the Litchfield Shire Council.

It was agreed to delete this item in respect to accepting the land on corner of Arnhem Highway and Fred's Pass Road as per item 18.

ITEM 26

The Northern Territory Government shall change existing legislation to enable Litchfield Shire Council to apply, in perpetuity, a land value based flat rate system based on U.C.V. of the Shire in its entirety.

(Note: This point does not affect in any way the Government's proposed draft Bill introduced into the November 1986 Legislative Assembly about Litchfield rating issues.)

ITEM 27

That the Northern Territory Government ensure that the Litchfield Shire Council is afforded full consultation and input into the Darwin Rural Strategy Plan.

As this process was in train and agreed by the Northern Territory Government this item has been deleted by consent.

ITEM 28

The Northern Territory Government is to introduce a single sequential numbering system of lots in the Litchfield Shire or fund the Council to carry out such a project as appropriate in due course comparable with other Municipal areas within the Northern Territory.

LITCHFIELD SHIRE COUNCIL

LOCAL GOVERNMENT ESTABLISHMENT PACKAGE

APPENDIX 'A' Schedule B Roads

<u>Road Name - (Sealed)</u>	<u>Length (kms)</u>
WALLABY HOLTZE	2.3
WALLABY HOLTZE	0.2
HORNE ROAD	0.1
DUNCAN ROAD	0.2
GUNN ROAD	0.2
LOVELOCK ROAD	1.8
MC AULAY ROAD	0.4
MOTTAGE ROAD	1.2
ELIZABETH VALLEY ROAD	0.4
HILLIER ROAD	1.2
FRANCESCA COURT	0.2
HORNSSELL ROAD	0.1
FRED'S PASS ROAD	0.6
GIRRAWEEEN ROAD	1.3
VIRGINIA ROAD	2.2
WEAVER ROAD	0.1
LONDON ROAD	0.8
MC HENRY ROAD	0.6
VIRGINIA ROAD	0.2
EUGENE ROAD	0.7
LONDON ROAD	0.5
OSBECK ROAD	0.5
THORAK ROAD	1.2
CAMPBELL ROAD	3.2
MIDDLE POINT ROAD (Beyond Fogg Dam Road)	4.0
MIRA ROAD SOUTH	0.1
OLD BYNOE ROAD	0.3
PIONEER ROAD	0.9
REED BEDS ROAD	0.2
UNNAMED ROAD	0.5
SERVICE ROAD	0.2
SERVICE ROAD (Near)	0.5

LITCHFIELD SHIRE COUNCIL

LOCAL GOVERNMENT ESTABLISHMENT PACKAGE

APPENDIX 'A' Schedule B Roads cont.

<u>Road Name - (Gravelled)</u>	<u>Length (Kms)</u>
OLD BYNCE ROAD	17.5
BRANDT ROAD	2.88
HINTON ROAD	0.5
IRWIN ROAD	0.5
RYAN ROAD	0.12
VIRGINIA ROAD	2.57
CALLISTEMON ROAD	1.6
DREAMTIME DRIVE	1.1
MELALEUCA ROAD	1.6
PAPERBARK WAY	0.5
PHEASANT DRIVE	1.6
PINE WAY	0.4
RADFORD ROAD	0.3
TI TREE ROAD	0.4
BATE PLACE	0.1
FELLOWS ROAD	0.2
SHORT STREET	0.3
SMYTH ROAD	1.4
TOWNEND ROAD	1.9
WELLS CREEK ROAD	1.9
BEES CREEK ROAD	1.3
LIVINGSTONE ROAD	1.2
SECRETT ROAD	0.4
STANLEY ROAD	1.5
TOBIN ROAD	1.3
WESTALL ROAD	1.5
BARROW ROAD	0.6
BEARD ROAD	2.0
CORNISH ROAD	0.6
DRAPER ROAD	0.5
INMAN ROAD	0.5
MIRA ROAD SOUTH	0.4
MOCATTO ROAD	7.4
PRODUCE ROAD	2.1
STRANGWAYS ROAD	1.4
AVERLY ROAD	1.5
HORSNELL ROAD	1.6
JERVOIS ROAD	0.7
LOWTHER ROAD	1.4
PIONEER DRIVE	7.3
WEAVER ROAD	3.2
BARKER ROAD	1.0
JARROLD PLACE	0.4
LACY ROAD	0.6
LANGTON ROAD	0.8

LITCHFIELD SHIRE COUNCIL

LOCAL GOVERNMENT ESTABLISHMENT PACKAGE

APPENDIX 'A' Schedule B Roads cont.

<u>Road Name -(Gravelled)</u>	<u>Length (kms)</u>
LOWTHER ROAD	0.3
WHITWOOD ROAD	0.8
FRED'S PASS ROAD	3.2
EDELSTON ROAD	1.2
GEPP ROAD	0.6
HORNE ROAD	1.6
KENNEDY ROAD	0.1
MAHEFFEY ROAD	1.4
MC INTYRE ROAD	1.5
OLD BYNOE ROAD	1.5
VIRGINIA ROAD	1.0
BARKER ROAD	0.7
DOCKAS ROAD	1.1
PIONEER DRIVE	1.0
REDCLIFFE ROAD	6.7
STRANGWAYS ROAD	3.6
THORNGATE ROAD	3.5
TOWNEND ROAD	5.0
WESTALL ROAD	1.0
ACACIA ROAD	1.8
MACLEOD ROAD	1.0
MACLEOD ROAD	0.6
MCMINNS DRIVE	3.2
PEACOCK ROAD	1.4
POWER ROAD	3.2
REEDBEDS ROAD	4.4
SPENCER ROAD	5.2
SPITFIRE CRESENT	0.4
THORAK ROAD	0.1
FRANCESCA COURT	0.9
GOLDING ROAD	3.2
GUYS CREEK ROAD	0.8
JACOMBE PLACE	0.6
THOMSEN ROAD	2.0
 <u>Road Name - (Formed)</u>	
GULNARE ROAD	1.8
MIRA ROAD	3.0
POWER ROAD	1.6
REED BEDS ROAD	2.5

LITCHFIELD SHIRE COUNCIL

LOCAL GOVERNMENT ESTABLISHMENT PACKAGE

APPENDIX 'A' Schedule B Roads cont.

<u>Road Name - (Flat Bladed)</u>	<u>Length (Kms)</u>
BYERS ROAD	4.3
BEEB CREEK ROAD	1.5
DUNCAN ROAD	2.6
GIRRAWEE ROAD	0.4
KINNERLY ROAD	0.5
LEONING ROAD	8.3
MADSON ROAD	0.8
MEADE ROAD	2.9
MIDDLE ARM ROAD	14.0
MIRA ROAD SOUTH	1.9
PIONEER DRIVE	0.6
PRODUCE ROAD	0.2
REDCLIFFE ROAD	1.6
STRANGWAYS ROAD	2.3
TAYLOR ROAD	1.6

LITCHFIELD SHIRE COUNCIL

LOCAL GOVERNMENT ESTABLISHMENT PACKAGE

APPENDIX 'A' Schedule B Roads Cont.

ROAD LENGTHS NOT INCLUDED IN MAINTENANCE NETWORK.
INCLUDES ANY GAZETTED ROAD (not constructed) FRONTING
SUBDIVISION OF 20 ACRES OR LESS AND CONNECTING ROADS
WHERE APPLICABLE.

<u>Road Name</u>	<u>Length (kms)</u>
KENTISH ROAD	12.6
LIVINGSTONE ROAD	5.1
WHITESTONE ROAD (end of Mocatto)	1.5
PARKIN ROAD (off Leonino Road)	1.5
LEONINO ROAD (end and to Parkin)	1.5
LEONINO ROAD (Reedbeds Road to Darwin River dam road)	2.4
MEADE ROAD AND UNNAMED ROAD	1.8
PARKIN ROAD AND UNNAMED ROAD (off Old Old Bynoe)	3.0
DUDDER ROAD AND UNNAMED ROAD PARALLEL TO OLD BYNOE ROAD	2.1
PEACOCK ROAD AND UNNAMED ROAD AT TUMBLING WATERS CROSSING	1.8
SPENCER ROAD - WEST OF MIRA ROAD SOUTH - NEXT TO SECTION 771	0.9
PEACOCK ROAD - NEXT SECTION 803	0.9
HOPEWELL ROAD - SECTION 633 TO LIVINGSTONE	2.8
REEDBEDS ROAD - NORTH OF COX PENINSULA ROAD	0.9
MIRA ROAD - OLD BYNOE TO SOUTHPORT TOWNSHIP	4.8
BLYTH ROAD - LIVINGSTONE TO LOT 1 (North of Livingstone)	2.1
HOPEWELL ROAD - NORTH OF COX PENINSULA ROAD TO LOT 7	1.5
MARJERISON DRIVE - OFF STRANGWAYS ROAD	1.8
KINNERLEY ROAD - FROM LOT 7	0.4
TRIPPE ROAD - PIONEER DRIVE TO LOT 14	1.8
BRIDGEMARY CRESENT - LOT 59 to 65	1.7
LOWTHER ROAD - VIRGINIA ROAD TO SUBDIVISION OPP. SECTION 316	2.4
LOWTHER ROAD - STUART HIGHWAY TO END SECTION 321	3.0
UNNAMED ROAD OFF LOWTHER AND OPP. SECTION 321	1.5
GIRRAWEE ROAD - CENTRE OF SECTION 336 to LOT 83	1.9
POWER ROAD - GIRRAWEE ROAD TO WHITEWOOD ROAD	3.3
WHITEWOOD ROAD - SECTION 270 to POWER ROAD	1.9
BAIRD ROAD	1.2
MITCHELL CREEK ROAD	0.9
UNNAMED ROADS - SUBDIVISION OFF THORNGATE ROAD	6.6

LITCHFIELD SHIRE COUNCIL

LOCAL GOVERNMENT ESTABLISHMENT PACKAGE

APPENDIX 'A'

Schedule B Roads Cont.

<u>Road Name</u>	<u>Length (Kms)</u>
THORNGATE ROAD AND UNNAMED ROAD OFF THORNGATE NORTH OF CAMPBELL ROAD	2.7
GALBRAITH ROAD	1.8
BURDENS CREEK ROAD	1.2
FREDS PASS ROAD - SAYER ROAD TO LOT 14	0.3
VIRGINIA TOWNSHIP	10.5
SOUTHPORT TOWNSHIP	10.5

LITCHFIELD SHIRE COUNCIL

REVISED LIST

ROADS NOT INCLUDED IN ROADS DIVISION MAINTENANCE NETWORK BUT MAINTAINED BY LITCHFIELD SHIRE COUNCIL:

ROAD NAME	LENGTH Km
KENTISH ROAD (STUART HIGHWAY TO LOT 27 LTO 73/13A)	4.5
LIVINGSTON ROAD (LOT 14 TO RAILWAY RESERVE FROM STUART HIGHWAY)	2.8
LIVINGSTON ROAD (REEDBEDS ROAD TO LOT 3 LTO 73/14)	4.2
LIVINGSTON ROAD (COX PENINSULAR ROAD TO LOT 3 LTO 73/17)	1.2
WHITESTONE ROAD (END OF MCCATTO ROAD LOT 13 - 28)	1.5
LEONINO ROAD (END TO PARKIN ROAD)	1.6
LEONINO ROAD (REEDBEDS ROAD TO DARWIN RIVER DAM ROAD)	2.4
MEADE ROAD & UNNAMED ROAD (LETCHFORD ROAD)	1.8
PARKIN ROAD & UNNAMED ROAD (OFF OLD BYNOE ROAD)	3.0
DUDEL ROAD (SOUTH OF OLD BYNOE ROAD TO LOT 11)	0.9
SPENCER ROAD - WEST OF MIRA ROAD SOUTH - NEXT TO SECTION 771	0.9
PEACOCK ROAD - NEXT SECTION 803	0.9
HOPEWELL ROAD - SECTION 633 TO LIVINGSTON ROAD	2.8
REEDBEDS ROAD - NORTH OF COX PENINSULA ROAD	0.9
MIRA ROAD - OLD BYNOE TO SOUTHPORT TOWNSHIP	4.8
BLYTH ROAD - LIVINGSTON ROAD TO LOT 1 (NORTH OF LIVINGSTON ROAD)	2.1
HOPEWELL ROAD - NORTH OF COX PENINSULA ROAD TO LOT 7	1.5
KINNERLY ROAD - FROM LOT 7	0.4
TRIPPE ROAD - PIONEER DRIVE TO LOT 14	1.8
FRED'S PASS ROAD (SAYER ROAD TO LOT 14)	0.3
TOTAL LENGTH	40.3

LITCHFIELD SHIRE COUNCIL

LOCAL GOVERNMENT ESTABLISHMENT PACKAGE

APPENDIX 'B'

AREAS WHERE SUITABLE LAND SHOULD BE IDENTIFIED FOR MUNICIPAL FACILITIES

- (1) BERRIMAH - Part of Section 106 or
Section 107 Campbell Road
- (2) HUMPTY DOO - Lot on corner of Arnhem
Highway & Fred's Pass Road
- (3) BEES CREEK - Lot on corner of Bees
Road & Stuart Highway
- (4) GUNN POINT
- (5) LAMBELLS LAGOON / MIDDLE POINT
- (6) MANTON DAM / ACACIA HILLS
- (7) BERRY SPRINGS / DARWIN RIVER

Allocation of land to the Litchfield Shire in items 4 - 7 inclusive should be agreed in principal. Land in these areas may not be required for some time and allocation at this stage may render it inappropriate.

LITCHFIELD SHIRE COUNCIL

LOCAL GOVERNMENT ESTABLISHMENT PACKAGE

APPENDIX 'C' ADMINISTRATION AND EQUIPMENT COSTS

ITEM	COST (\$)
(1) DEPOT SHED	20000.00
(2) WORD PROCESSOR	20000.00
(3) EQUIPMENT FURNITURE AND SAFE	15000.00
(4) FAX/TELEX EQUIPMENT	10000.00
(5) PAGING SYSTEM	1200.00
(6) EQUIPMENT AND ROAD MARKERS	2000.00
(7) VEHICLE - 1 X 4WD	20000.00
(8) TOOLS ETC	1000.00
(9) SURVEY EQUIPMENT	2000.00
(10) TWO WAY SYSTEM - BASE AND MOBILE UNITS	8800.00
	100000.00

THIS ITEM DELETED BY CONSENT

LITCHFIELD SHIRE COUNCIL

LOCAL GOVERNMENT ESTABLISHMENT PACKAGE

APPENDIX 'D'

FREEHOLD TITLE TO RESERVE AREAS

- (1) THE BURNT PADDOCK - Knuckeys Lagoon
Section 1191 (Secrett Road) Section 1192 (Farrar Road)
and part Section 109 Hundred of Bagot.
This area substituted by Part Section 34 & Section 109
- (2) THE LIVINGSTON RESERVE - 34 Mile
Lot 2229 Livingston Road Hundred of Cavenagh
- (3) THE MCMINNS RECREATION AREA - McMinns Lagoon
Section 1708 Hundred of Strangways
- (4) FRED'S PASS RESERVE - 30km Stuart Highway
Section 1709 and Section 1724 Hundred of Strangways
- (5) HUMPTY DOO VILLAGE GREEN - Humpty Doo
Section 1799 Hundred of Strangways
- (6) BERRY SPRINGS RESERVE - Berry Springs
Section 1784 Hundred of Ayres
Section 1544 Hundred of Cavenagh
- (7) HOWARD PARK - Howard Springs
Portion 1916 Whitewood Road Hundred of Bagot
- (8) LAMBELLS LAGOON
Part of Portion 1625 P.L. 547 Koolpinyah Ewart Road



APPROVED
LOCAL GOVERNMENT
ESTABLISHMENT PACKAGE
FOR
LITCHFIELD SHIRE COUNCIL

29 MARCH 1988

OFFICE OF LOCAL GOVERNMENT
DARWIN

Establishment Package for the Litchfield Shire Council

On 29 March 1988, the Northern Territory Government approved by way of Cabinet Decision 5531 the LOCAL GOVERNMENT ESTABLISHMENT PACKAGE FOR LITCHFIELD SHIRE COUNCIL. The Package consists of the following elements:

A.	A special purpose grant to Council for:	\$
	(i) Remedial roadworks over two years, 1987/88 - 1988/89 (refer Appendix 1 re CPI adjustments)	900,000
	(ii) Provision of a waste transfer station when appropriate (by 1996/97 with CPI adjustment)	340,000
	(iii) Construction of a municipal office and depot (refer Appendix 2 re CPI adjustments)	600,000
B.	Recurrent funding for the municipal road network and garbage dumps for up to 10 years partly indexed	9,725,000
TOTAL GRANTS		\$11,565,000

- C. Grants of land in freehold title at nil cost to Council for:
- (i) about two hectares of land in the southwest corner of Section 107, Campbell Road, Berrimah, for a sub-depot;
 - (ii) the whole parcel of land fronting the south of the Arnhem Highway, and north of Freds Pass Road, Humpty Doo, for municipal purposes;
 - (iii) the whole parcel of land fronting the southwest side of the Stuart Highway, and otherwise bounded by Bees Creek Road, Bees Creek, for a council office and depot;
 - (iv) Livingstone Reserve - 34 mile - Lot 2229 Livingstone Road, Hundred of Cavenagh;
 - (v) McMinns Recreation Area - McMinns Lagoon - Section 1708, Hundred of Strangways (re-numbered Section 2211);
 - (vi) Freds Pass Reserve - 30 km - Stuart Highway - Sections 1709 and 1724, Hundred of Strangways (combined and re-numbered Section 1801);

- (vii) Humpty Doo Village Green - Humpty Doo - Section 1799, Hundred of Strangways;
 - (viii) Howard Park - Portion 1916, Whitewood Road, Hundred of Bagot.
- D. Grants of land in leasehold for new and existing refuse dumps for the balance of their period of operation at:
- (i) Humpty Doo (Portion 1725);
 - (ii) Berry Springs (part Portion 1578);
 - (iii) Howard Springs (part Portion 200);
 - (iv) New sites for two nominated localities and Howard Springs, subject to the availability of suitable sites.
- E. The Minister for Lands & Housing will create a single planning area covering the Litchfield Shire, excepting the proposed new town of Weddell, to be subject to a separate consent Authority constituted under section 35 of the Planning Act.
- F. The implementation of a sequential numbering system of allotments in Litchfield Shire will be undertaken by the Department of Lands & Housing in 1988.
- G. The Government agreed that nothing in the Establishment Package precludes the Council from making submissions to the Government for special financial grants on a needs basis.
- H. The Government agreed to the following items in the Council's formal Establishment Package bid, as noted:
- Item 1 The Council shall have all the functions of Local Government listed in Schedule 2 of the Local Government Act, except Town Planning and Building. As all functions are discretionary, not obligatory, it will be Council's responsibility to decide which functions it chooses to perform.
 - Item 2 Refer to E above.
 - Item 3 The Government shall fully consult with the Council before it provides facilities within the Shire which the Council may be required to maintain.
 - Item 4 The Government's position is that the Council's Roads Policy is its own responsibility, not requiring acceptance or otherwise by the Government. Further, that the Council's decision to extend the maintained road network by 40.3km is its own responsibility.

- Item 5 The Minister for Lands & Housing will undertake appropriate rectification action to ensure that subdivisional developments are only approved after taking into account the impact that subdivisions will have on existing and future road networks, and where it is deemed necessary by the Planning Authority, ensure total funding to upgrade headworks external to the subdivision where necessary. However, the Government recognises the limitations placed on the ability of a consent authority to require works external to a subdivision, by virtue of legal precedent and the need to allow proper operation of appeal mechanisms.
- Item 6 The Government agrees that any savings in costs in administering the Litchfield Shire caused by the size and efficiency of the Council, relative to other councils, will not reduce the level of funding to it. The principle is contained within the Local Government Grants Commission legislation.
- Item 7 The Government will provide an appropriate range of facilities and services in keeping with the growth rate of the Shire, subject to budgeting constraints, as with any municipality.
- Item 8 The Government's funding commitments for municipal facilities are fulfilled in specific items in this Package, particularly Items 4, 9, 11, 16, 18 and 24.
- Item 9 Council applications for land (other than land covered in Items 11 and 16) will be dealt with in accordance with the Government's municipal land tenure policy.
- Item 10 The Government agrees in principal to funding maintenance costs of specific facilities provided before the establishment of the Shire which are in excess of those normally maintained by other municipalities, where it is agreed that the services be continued. A decision will be made on any specific application made by the Council.
- Item 11 The Government favours the continuation of landfill dumping at Humpty Doo, Berry Springs and Howard Springs. Refer also to D and A(ii) above.
- Item 12 Item withdrawn on the consent of the Council.
- Item 13 Item withdrawn on the consent of the Council.
- Item 14 Item withdrawn on the consent of the Council.

- Item 15 The Government will transfer to the Council at nil cost the freehold titles to the land listed in Item 16. However, the Government will not be responsible for the cost of compilation of asset registers of reserves.
- Item 16 The Government agrees to transfer to the Council at nil cost the freehold titles for:
- (a) Livingstone Reserve
 - (b) McMinns Recreation Area
 - (c) Freds Pass Reserve
 - (d) Humpty Doo Village Green
 - (e) Howard Park

as described in C(iv)-(viii) above.

Transfer of titles will not occur for:

- (f) Knuckey Lagoons, part Sections 34 & 109 (without further justification)
- (g) Lambells Lagoon, part Portion 1625
- (h) Berry Springs Reserve, Section 1789, Hundred of Ayres, and Section 1544, Hundred of Cavenagh. (See NOTE 2, page 5)

Future land applications will be determined in accordance with the Government's municipal land tenure policy. Future funding for Council's operation of reserves is within the jurisdiction of the Local Government Grants Commission.

- Item 17 Item withdrawn on the consent of the Council.
- Item 18 The Government agrees to the provision of land at Humpty Doo for municipal purposes as outlined in C(ii) above.
- Item 19 Item withdrawn on the consent of the Council.
- Item 20 The Council is to be the accepting authority for section 91(1), Local Government Act, roads, and for parks, stormwater drainage and landscaping thereon, constructed to the standards previously determined in accordance with the planning processes.
- Item 21 The Council has the right to inspect, as per existing procedure, roads and stormwater drainage construction by both developers and the Government (with the exception of section 91(2) roads, ie. Territory roads).
- Item 22 The Council has the right to reject road and stormwater drainage works that are not up to standard at the handover stage, whether these works have been constructed by developers or the Government (with the exception of section 91(2) roads, ie. Territory roads).

- Item 23 The Council will be the accepting authority for development applications under the provisions of the Planning Act in relation to roadworks and stormwater drainage (with the exception of section 91(2) roads), as a result of Items 20-22.
- Item 24 The Government agrees to funding for municipal offices - refer to A(iii) above - with the following conditions:
- (i) the Government's preferred option for commercial development is at Humpty Doo;
 - (ii) priority for capital works programming, planning and expenditure will remain centred at Humpty Doo;
 - (iii) all servicing costs of locating the municipal offices at Freds Pass will be met by council - scheduled capital works to service land at Humpty Doo will not be relocated to Freds Pass; and
 - (iv) access from the municipal office site at Freds Pass will not be allowed directly onto the Stuart Highway.
- Item 25 Item withdrawn on the consent of the Council.
- Item 26 The Government will restore the "flat rate" option in the 1988 review and amendment of the Local Government Act.
- Item 27 Item withdrawn on the consent of the Council.
- Item 28 Refer to F above.

NOTE 1: Wherever possible, the actual wording used in the Litchfield Shire Council's final submission for the Establishment Package has been retained in this presentation.

NOTE 2: Following negotiation, the title for the Berry Springs Reserve, Section 1789 Hundred of Ayres, was registered in the Council's name by the Department of Lands and Housing on 14 October 1988.

LITCHFIELD SHIRE COUNCIL
LOCAL GOVERNMENT ESTABLISHMENT PACKAGE
ROADS AND DUMPS FUNDING COMPONENT

Council Claim (Item 4)

(\$Millions)

	(1) (2) Operational	(1) (2) Capital Improvements	(1) Remedial	Additional Network	Total
1987/88	0.745*	1.4	0.9	0.403	3.448*
1988/89	0.745*	1.3	-	0.403*	2.448*
1989/90	0.745*	1.2	-	0.403*	2.348*
1990/91	0.745*	1.1	-	0.403*	2.248*
1991/92	0.745*	1.0	-	0.403*	2.148*
	<u>3.725*</u>	<u>6.0</u>	<u>0.9</u>	<u>2.015*</u>	<u>12.640*</u>

Recommended in this
Submission

1987/88	0.745*	0.98	0.63	-	2.355*
1988/89	0.745*	0.91	0.27*	-	1.925*
1989/90	0.745*	0.84	-	-	1.585*
1990/91	0.745*	0.77	-	-	1.515*
1991/92	0.745*	0.70	-	-	1.445*
by 1996/97		1.80 (3)			1.800
	<u>3.725*</u>	<u>6.0</u>	<u>0.9*</u>	<u>-</u>	<u>10.625*</u>

*plus CPI increase: (part only for total column)

- (1) Improvements, maintenance and urgent remedial works to the existing road stocks that were necessary and intended, in the view of the Department of Transport and Works, irrespective of the change in the local government status of the area.
- (2) These columns are inclusive of Commonwealth funds under the ALTP and ABRD programmes. As the Council's precise funding levels depend on the Commonwealth, the net contribution by the Territory Government will be established from year to year.
- (3) This figure exempts Litchfield from the economies experienced throughout the Territory as a consequence of the 11 June Financial Statement.

LITCHFIELD SHIRE COUNCILLOCAL GOVERNMENT ESTABLISHMENT PACKAGEPROJECTED CASH FLOW(\$MILLION, PLUS INDEXATION*)

<u>Item</u>	<u>87/88</u>	<u>88/89</u>	<u>89/90</u>	<u>90/91</u>	<u>91/92</u>	<u>By 96/97</u>	<u>TOTAL</u>
4.(a) Roads remedial	0.63	0.27*	-	-	-	-	0.9*
4.(b) Roads recurrent)							
11. Dumps recurrent)	1.725	1.655	1.585	1.515	1.445	1.800	9.725
12-14. Other operational	-	-	-	-	-	0.34*	0.34*
16. Reserves							(Please see NB3)
24. Municipal facilities	0.027	0.2*		0.2*		0.173*	0.6*
TOTAL	2.382	2.125*	1.585*	1.715*	1.445*	2.313*	11.565*

NB1. Lands transfers are not included.

NB2. Of the total \$11.565M, \$10.625M (91.9%) would have been allocated to Government outlays in the rural area regardless of the formation of the Shire; ie. Items 4 and 11.

This leaves \$0.94M (8.1%), Items 12-14 and 24, as the establishment cost of the Shire, per se, in this package. \$116,000 has previously been contributed, giving a total establishment cost of the municipality of \$1.056M, plus land.

NB3. The operational subsidy for reserves has been considered and funded by the NT Grants Commission. However, funding for roadworks, refuse disposal and other establishment costs listed above have been excluded from Grants Commission consideration and included in this package to ensure no overlap occurs.

MINISTER FOR LABOUR, ADMINISTRATIVE SERVICES AND LOCAL GOVERNMENT

CHAN BUILDING, MITCHELL STREET
G.P.O. BOX 3146, DARWIN, N.T. 5794
TELEPHONE: (089) 89 6299
FACSIMILE: (089) 81 9516

13 APR 1988

Mr John Maley
The President
Litchfield Shire Council
PO Box 446
HUMPTY DOO NT 5791

Dear Mr Maley

It is with much pleasure I advise that Cabinet has approved a Local Government Establishment Package for the Litchfield Shire Council.

The package, which has been the subject of detailed negotiations between officers of my Department, Lands, Transport and Works, the Treasury and your Council amounts to some \$11.565 million. In addition, grants of land for a council office and depot, a sub-depot and other municipal purposes have been provided. Recreation reserves, in keeping with the government's municipal land tenure policy are already in the process of being granted. Dump sites have also been approved in Crown lease term to allow for existing dumps for the balance of their period of operation and new sites for two nominated localities and at Howard Springs subject to the availability of suitable sites.

Cabinet has agreed to the transfer of freehold title to recreation reserves without cost but has not agreed to the cost of compilation of asset registers. Cabinet has not supported the granting of reserves at Knuckey Lagoons, Lambells Lagoon or the Berry Springs extension areas. However, future land applications will be determined in accordance with the Government's land tenure policy to municipal bodies.

Cabinet has determined that Litchfield Shire Council should have all functions listed in Schedule 2 of the Local Government Act except Town Planning and Building, and this is to be in common with all other municipal councils. This will enable the council of the day to decide on the timing and level of service of each function it chooses to assume.

Special purpose grants have been approved to provide for remedial road works over two years (\$900,000), construction of a municipal office and depot (\$600,000) and the future provision of waste transfer stations when appropriate (\$340,000). Roads, associated drainage and dumps recurrent funding has been approved at a level of \$745,000 per annum indexed to CPI for five years commencing 1987/88 and for capital improvements totalling \$6 million over ten years. These levels are inclusive of the Council's share of the Commonwealth Specific Purpose Payments component in relation to road funding.

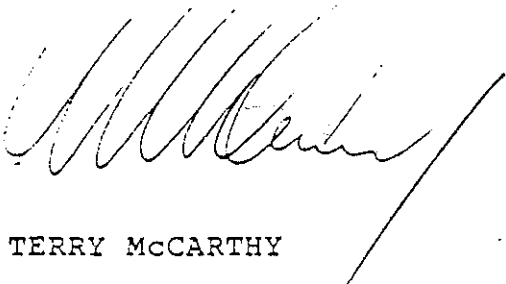
As I have previously advised, the Government intends restoring the "flat rate" option to municipal councils in the current review of the Local Government Act.

Further, the Government has given an undertaking that the Minister for Lands and Housing will create a single planning area covering the Litchfield Shire with the exception of the proposed new town of Weddell which is to be subject to a separate Consent Authority constituted under section 35 of the Planning Act.

The Department of Lands and Housing will also be introducing the sequential numbering system of streets in the Shire and this should commence this financial year. For further detailed information on the establishment package approved by Cabinet, officers of the Office of Local Government will be available to provide that information.

On behalf of the Government, I congratulate the Council on the outcome of these negotiations and I am of the view that the package gives the Litchfield Shire Council a generous and solid financial basis for the future.

Yours sincerely

A handwritten signature in dark ink, appearing to read 'Terry McCarthy', is written over a diagonal line that extends from the bottom left towards the middle right of the page.

TERRY McCARTHY

LITCHFIELD SHIRE COUNCIL

Box 446, Humpty Doo, 0836.

PHONE: 83 1912, 83 1941, 83 1891.

MILE: 83 1165

FAX 83 1165

REFERENCE:

5th May, 1988

THE DIRECTOR,
OFFICE OF LOCAL GOVERNMENT,
G.P.O. BOX 4621
DARWIN. N.T. 5794

ATTENTION: MR PETER NICHOLS

Dear Mr. Nichols,

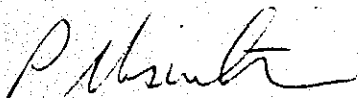
RE: LITCHFIELD SHIRE COUNCIL ESTABLISHMENT PACKAGE:

Acknowledgement is made of your correspondence of the 27th April, and 4th May, 1988, Ref. LG 88/0217.

As a result of the Government's confirmation of the matters raised in those correspondences, I wish to advise that Council formally accepts the provisions of the Establishment Package offered by the N.T. Government.

I would like to take this opportunity on behalf of the Council to extend a sincere thanks to yourself and members of your staff who participated in the negotiations and the successful culmination of the package.

Yours faithfully,



PETER VISENTIN
for LITCHFIELD SHIRE COUNCIL